### **Public Document Pack**

# CABINET SUPPLEMENTARY AGENDA

#### 13 September 2023

The following report is attached for consideration and is submitted with the agreement of the Chairman as an urgent matter pursuant to Section 100B (4) of the Local Government Act 1972

6 HOME TO SCHOOL TRANSPORT POLICY (Pages 1 - 18)

Equalities And Health Impact Assessment now attached.

Zena Smith
Head of Committee & Election
Services





# Equality & Health Impact Assessment (EqHIA)

#### **Document control**

Title of activity:	Home to School Transport Policy and protocol
Lead officer:	Jodie Gutteridge   Corporate Policy & Performance Lead
Approved by:	Trevor Cook   AD Education
Scheduled date for next review:	One year after when the policy is reviewed.

Did you seek advice from the Corporate Policy & Diversity team?  Please note that the Corporate Policy & Diversity and Public Health teams require at least <u>5 working days</u> to provide advice on EqHIAs.	Yes
Did you seek advice from the Public Health team?	Yes
Does the EqHIA contain any confidential or exempt information that would prevent you publishing it on the Council's website?  See Publishing Checklist.	No

Please note that EqHIAs are **public** documents and unless they contain confidential or sensitive commercial information must be made available on the Council's <u>EqHIA</u> <u>webpage</u>.

Please submit the completed form via e-mail to <a href="EqHIA@havering.gov.uk">EqHIA@havering.gov.uk</a> thank you.

### 1. Equality & Health Impact Assessment Checklist

Please complete the following checklist to determine whether or not you will need to complete an EqHIA and ensure you keep this section for your audit trail. If you have any questions, please contact <a href="EqHIA@havering.gov.uk">EqHIA@havering.gov.uk</a> for advice from either the Corporate Diversity or Public Health teams. Please refer to the Guidance in Appendix 1 on how to complete this form.

About your activity

ADC	out your activity						
1	Title of activity	Home to Sch	Home to School Transport Policy and Protocol				
2	Type of activity	Policy	Policy				
3	Scope of activity	guidance for Enquiries, So	Complaints and compliments policy, which will include guidance for staff and complainants on Members Enquiries, Social care complaints, housing complaints and Access to Information requests				
4a	Are you changing, introducing a new, or removing a service, policy, strategy or function?	Yes	If the answ				
4b	Does this activity have the potential to impact (either positively or negatively) upon people from different backgrounds.	Yes	questions is please con question <b>5</b> .	s <b>'YES'</b> , tinue to	If the answer to all of the questions (4a, 4b		
4c	Does the activity have the potential to impact (either positively or negatively) upon any factors which determine people's health and wellbeing?	Yes	Please use the Screening tool before you answer this question.	If you answer 'YES', please continue to question 5.	& 4c) is 'NO', please go to question 6.		
5	If you answered YES:	Please comp document. F			tion 2 of this or Guidance.		
6	If you answered NO:	N/A					

Completed by:	Jodie Gutteridge
Date:	11/09/2023

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# 2. The EqHIA – How will the strategy, policy, plan, procedure and/or service impact on people?

#### Background/context:

This policy outlines the support and assistance available for children and young people travelling between home and school/college. Support and guidance may be provided by the council based on the different <u>eligibility criteria</u>, which is dependent on the age of the student.

Most children and young people will access school/college supported by their family /carer without additional assistance from the Council. Where assistance is given, it should be part of a plan that encourages children and young people to become more independent and resilient in their future lives, while encouraging sustainable forms of travel, including walking, cycling, scooting and the use of public transport.

The purpose of the home to school transport service is to enable students with special educational needs to benefit from free travel to and from school, if they live more than the distance specified by statute from their catchment school.

The child is entitled to free school meals (parents are in receipt of maximum working tax credits) and their nearest suitable school is:

- Beyond 2 miles (for children over the age of 8 and under 11)
- Between 2-6 miles (if aged 11-16)
- Between 2 and 15 (if the nearest school is preferred on the ground of religion or belief (aged 11-16))

\*Expand box as required

#### Who will be affected by the activity?

Those Children, young people and their families, with special educational needs and who are eligible for home to school travel arrangements.

Protected C	Protected Characteristic - Age: Consider the full range of age groups					
Please tick (1 the relevant k	,	Overall impact:				
Positive		The number of people that live in Havering has increased over the last decade from 237,232 in 2011 to 262,052 in 2021. This is a 10.5% increase compared to a 7.7%				
Neutral	✓	increase across London and a 6.6% increase across England.				
Negative		The population of Havering is anticipated to grow by 15k (5.6%) from 266k in 2022 to 281k in 2032.				
		The number of children aged under 18 has seen an increase of 15.2% (from 50,827 to 58,550), greatly outpacing the 4.8% and 3.9% increases in London and England,				

respectively. Havering now has a higher proportion of children aged 0-17 (22.3%) than 80% of local authorities in England. This increase is slightly lower than the latest ONS projections (2018). The ONS predicts that the 0-17 population will grow to 61,350 by 2031.

<u>Create your own tables, Table Tool – Explore education statistics – GOV.UK (explore-education-statistics.service.gov.uk)</u>

\*Expand box as required

#### **Evidence:**

\*Expand box as required

#### Sources used:

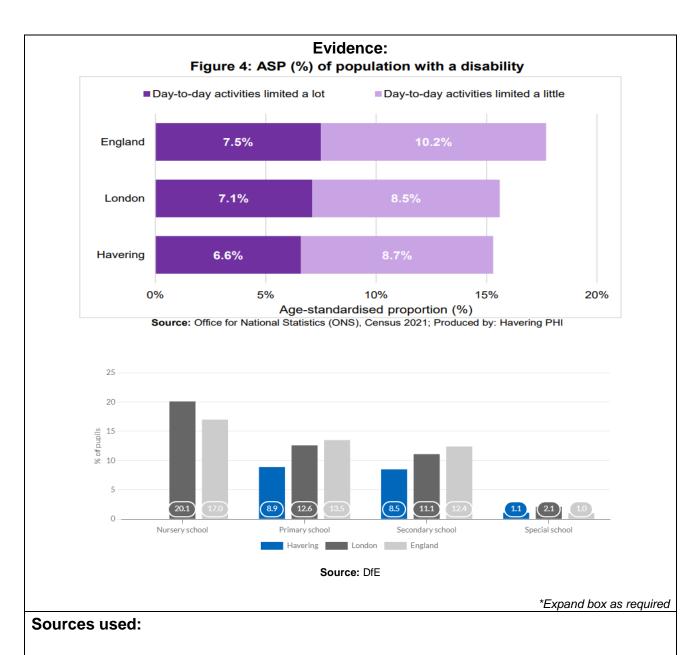
Census 2021

Joint Strategic Needs Assessment 2022

\*Expand box as required

**Protected Characteristic - Disability:** Consider the full range of disabilities; including physical, mental, sensory, progressive conditions and learning difficulties. Also consider neurodivergent conditions e.g. dyslexia and autism.

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Census 2021

 $\frac{https://www.haveringdata.net/wp-content/uploads/2023/02/Census-2021-Topic-Summary-Health-Disability-and-Unpaid-Care.pdf}{}$ 

https://www.haveringdata.net/children-and-young-people/#/view-report/07853ccb32274062987962b7d4e602b3/ iaFirstFeature/G3

\*Expand box as required

Protected Characteristic - Sex / gender: Consider both men and women						
Please tick (	,	Overall impact:				
Positive		Havering has 135,668 females (52%) and 126,384 males (48%) in the borough. 93.67% of Havering residents identify as the same gender as when they were born.				
Neutral	✓	49% of pupils in Havering schools are female and 51% are male. This falls in line with				

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the makeup of the borough.

#### **Negative**

The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that there will be a disproportionate impact of these proposals on this protected characteristic group.

\*Expand box as required

#### **Evidence:**

Ма

All persons
Havering (2021)

262,052

135,668

126,384

Population by sex for Havering (2021)

emales	1	1	1	1	1	1	1	1	1	1	52%
ales	•	•	•	•	•	i	i	i	i	÷	48%

Gender Identity	Number	Percentage
Gender identity the same as sex registered at birth	196,462	93.67%
Gender identity different from sex registered at birth but no specific identity given	528	0.25%
Trans woman	228	0.11%
Trans man	212	0.10%
Non-binary	60	0.03%
All other gender identities	39	0.02%
Not answered	12,201	5.82%
Total	209,730	100.00%

Source: Office for National Statistics (ONS), Census 2021; Produced by: Havering PHI

\*Expand box as required

#### Sources used:

 $\frac{https://www.haveringdata.net/wp-content/uploads/2023/03/Topic-Summary-Sexual-orientation-and-gender-identity.pdf}{}$ 

www.Haveringdata.net

Census 2021

**School Census** 

Protected Characteristic – Ethnicity / race / nationalities: Consider the impact on						
different minority ethnic groups and nationalities						
Please tick (✓	,	Overall impact:				
the relevant box:						
Positive		Havering is becoming more diverse. In 2021 census, White British remains the most				

# Neutral common ethnic group in Havering, with 66.5% (174,232) of the population, down from 83.3% (197,615) in 2011. The next most common ethnic group is Asian, accounting for 10.7% (28,150) of the population, up from 4.9% (11,545) in 2011.

In 2021, 87.8% (230,091) of usual Havering residents identified with at least one UK national identity (English, Welsh, Scottish, Northern Irish, British and Cornish). This is a decrease from 93.6% (222,066) in 2011. The figure for London in 2021 is 73.1% and England 90.3%. People who identified with at least one UK and one non-UK identity accounted for 1.8% (4,843) of the Havering population in 2021; this is an increase from 0.7% (1,680) in 2011. Those selecting a non-UK identity only accounted for 10.3% (27,118) of the Havering population in 2021, which is an increase from 5.7% (13,486) in 2011. Among those who described a non-UK national identity, the most common response was those describing "Romanian" as their national identity 2.0% (5,346) up from 0.2% (434) in 2011. The most common responses in 2011 were Irish 0.9% (2,037) and Lithuanian 0.5% (1,147).

#### **Negative**

Looking at the latest School Census, 74.36% of all students in Havering Schools spoke English as their first language. Romanian (4.10%), Urdu (2.04%) and Lithuanian (1.70%) were the next 3 common languages spoken in Havering schools.

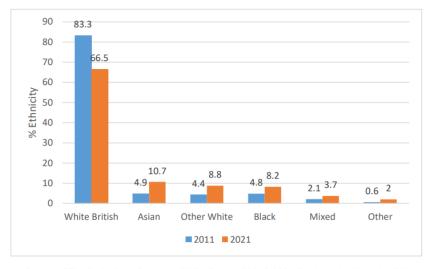
90.1% of residents aged 3 and over describe their main language as English, next main languages Romanian 2.3% and Lithuanian 0.9%. 4.8% of households have no members where their main language is English.

Although there are a number of residents who identify as non-uk, it is not considered likely that introducing this policy will have a disproportionate impact on this protected characteristic group, as the policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. We do offer a translation service within Havering through 'The language shop' so the policy will be able to be interpreted shout it be required.

\*Expand box as required

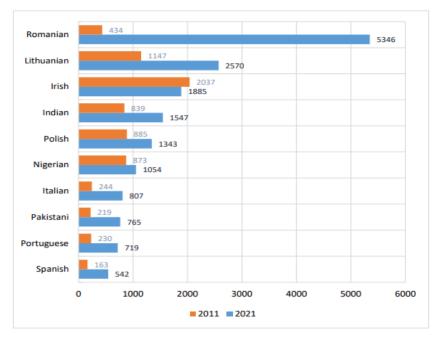
#### **Evidence:**

Figure 1 - Havering population in 2011 and 2021 by main ethnic group



Source: Office for National Statistics (ONS), Census 2011 & 2021; Produced by: Havering PHI





\*Expand box as required

#### Sources used:

Census 2021 School Census

\*Expand box as required

Protected (	Chara	staristic Paligian / faith: Cansider people from different religions or
		cteristic – Religion / faith: Consider people from different religions or those with no religion or belief
Please tick (		Overall impact:
the relevant		•
Positive		The religion question is voluntary in the Census, but 94.5% of usual residents answered the question in 2021. The most commonly reported religion in Havering is
Neutral	✓	Christian, with 52.2% of the total population in 2021 describing themselves as Christian. This is a reduction from 65.6% in 2011. No religion was the second most
		common response, with 30.6% identifying in this category, up from 22.6% in 2011.  Other religions accounted for 11.7% of the total Havering population, which is an increase from 5.1% in 2011.  The policy sets out the councils policy to offer free travel to their place of education
Negative		for those children with special educational needs. It is not considered likely that there will be a disproportionate impact of these proposals on this protected characteristic group.
		*Expand box as required
Evidence:		
		*Expand box as required
Sources us	sed:	
Census 2021		
22000		*Expand box as required

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	Protected Characteristic - Sexual orientation: Consider people who are heterosexual, lesbian, gay or bisexual					
Please tick (✓) the relevant box:		Overall impact:				
Positive		The Census question on sexual orientation was a voluntary question asked of those aged 16 years and over. The number of people responding was very				
Neutral	✓	high with 93% (195,099) of Havering residents answering the question. In total, 91.07% (191,007) of Havering residents identified as straight or				
		heterosexual. In total, 1.95% (4,092) Havering residents identified as one of the LGB+ orientations ("Gay or Lesbian", "Bisexual" or "Other sexual orientation"). In total, 6.98% (14,631) Havering residents did not answer the question.				
Negative		The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that there will be a disproportionate impact of these proposals on this protected characteristic group.  *Expand box as required*				

#### Evidence:

Figure 1: Detailed breakdown of sexual orientation in Havering for residents aged 16 and over

Sexual Orientation	Number	Percentage
Straight or Heterosexual	191,007	91.07%
Gay or Lesbian	1,993	0.95%
Bisexual	1,540	0.73%
Pansexual	436	0.21%
Asexual	56	0.03%
Queer	21	0.01%
All other sexual orientations	46	0.02%
Not answered	14,631	6.98%
Total	209,730	100.00%

Source: Office for National Statistics (ONS), Census 2021; Produced by: Havering PHI

\*Expand box as required

#### Sources used:

Census 2021

 $\underline{https://www.haveringdata.net/wp-content/uploads/2023/03/Topic-Summary-Sexual-orientation-and-gender-identity.pdf}$ 

Protected Characteristic - Gender reassignment: Consider people who are seeking,		
undergoing or have received gender reassignment surgery, as well as people whose		
gender identity is different from their gender at birth		
Please tick (✓) the		Overall impact:
relevant box:		
Positive		The Census question on gender identity was also a voluntary question, asked

Neutral	✓	of those aged 16 years and over. It was added to provide the first official data on the size of the transgender population in England and Wales. The question
		asked was "Is the gender you identify with the same as your sex registered at birth?" The number of people responding was very high with 94.2% (197,529) Havering residents answering the question. In total, 93.67% (196,462) Havering residents answered "Yes" and 0.51% (1,067) answered "No". 5.82% (12,201) Havering residents did not answer the question.
Negative		The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that there will be a disproportionate impact of these proposals on this protected characteristic group.
		*Expand box as required

#### **Evidence:**

Figure 3: Detailed breakdown of gender identity in Havering for residents aged 16 and over

Gender Identity	Number	Percentage
Gender identity the same as sex registered at birth	196,462	93.67%
Gender identity different from sex registered at birth but no specific identity given	528	0.25%
Trans woman	228	0.11%
Trans man	212	0.10%
Non-binary	60	0.03%
All other gender identities	39	0.02%
Not answered	12,201	5.82%
Total	209,730	100.00%

Source: Office for National Statistics (ONS), Census 2021; Produced by: Havering PHI

\*Expand box as required

#### Sources used:

Census 2021

 $\frac{https://www.haveringdata.net/wp-content/uploads/2023/03/Topic-Summary-Sexual-orientation-and-gender-identity.pdf}{}$ 

Protected Characteristic - Marriage / civil partnership: Consider people in a marriage			
or civil part	nershi	ip	
Please tick (	(V)	Overall impact:	
the relevant	box:		
Positive		The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that	
Neutral	✓	there will be a disproportionate impact of these proposals on this protected characteristic group.	
Negative		*Expand box as required	
Evidence:			
		*Expand box as required	
Sources us	sed:		
İ		*Expand box as required	

Protected Characteristic - Pregnancy, maternity and paternity: Consider those who			
are pregnan	t and	those who are taking maternity or paternity leave	
Please tick (state the relevant to		Overall impact:	
Positive		The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that	
Neutral	✓	there will be a disproportionate impact of these proposals on this protected characteristic group.	
Negative		*Expand box as required	
Evidence:  *Expand box as required			
Sources used:  Expand box as required			

Socio-economic status: Consider those who are from low income or financially excluded			
backgrounds			
Please tick (✓) the		Overall impact:	
relevant box:			
Positive		59.5% of residents in Havering have a job, an increase from 58.9% in 2011.	
Neutral		3.6% of residents are unemployed, which is the fourth lowest rate in London but an improvement from the rate of 5.0% in 2011.	
		21.0% of residents are retired - the highest rate in London, which is in line with or high older person population.	
		Median gross weekly pay of people living in Havering (£705pw) is below the London average (£728pw) but significantly higher than the England average (£613pw). However, earnings of people who work in Havering (£614; who may or may not actually live in the borough) are very similar to the England average. This suggests that residents who work outside the borough e.g. commute into central London, attract a higher rate of pay than peers who work locally.	
Negative	✓	27,000 adults resident in the borough are income deprived overall, and there is significant variation across Havering.	
		19.72% (8371) of Havering pupils receive free school meals.	
		Being on a low income or financially excluded doesn't necessarily mean those eligible children will be disadvantaged by this policy, in fact being eligible for a personal budget could assist the family by offering the means to purchase a family vehicle. However they may not have access to a computer or smart phone in order to complete all the necessary forms and the family would need to ensure that their family budget doesn't compromise the ability to ensure the child is in attendance at school.	
		*Expand box as required	

#### Evidence:

Table 1 Reasons for economic inactivity, Havering, London and England, 2021

Reason for economic inactivity	England and Wales	London	Havering
Economically inactive: Long-term sick or disabled	4.2%	3.6%	3.1%
Economically Inactive: Looking after home or family	4.8%	6.0%	5.1%
Economically inactive: Other	3.1%	4.1%	3.0%
Economically inactive: Retired	21.6%	12.9%	21.0%
Economically inactive: Student	5.6%	7.2%	4.6%

Source: Office for National Statistics (ONS), Census 2021; Produced by: Havering Insight Team

Filase	(AII)	
FSM	Pupils	%
-1	8371	19.72%
0	34081	80.28%
<b>Grand Total</b>	42452	100.00%

(AII)

Dhaco

\*Expand box as required

#### Sources used:

Census 2021

**School Census** 

https://www.haveringdata.net/wp-content/uploads/2023/02/Topic-Summary-Economic-Activity-and-Travel-to-work-Final-Version.pdf

Joint Strategic Needs Assessment

**Health & Wellbeing Impact:** Please use the Health and Wellbeing Impact Tool on the next page to help you answer this question.

Consider both short and long-term impacts of the activity on a person's physical and mental health, particularly for disadvantaged, vulnerable or at-risk groups. Can health and wellbeing be positively promoted through this activity?

the relevant	,	Overall impact:
boxes that ap	рріу:	In Havering an estimated 219,777 residents had 'good' or 'very good' health in 2021.
Positive		This is an age standardised proportion (ASP) of 83.0%, which is higher than London (81.9%) and England (81.7%). However, in Havering, an ASP of 48.2% residents had
Neutral	✓	'very good' health compared to 49% in London.

22.78% of those residents who completed the ONS annual population survey in 2020/21 self-reported their wellbeing as high anxiety.

The process to gain free travel for those children with special educational needs is long, this may impact upon some families with high anxiety to ensure the process is in place before the school starts.

#### **Negative**

The policy sets out the councils policy to offer free travel to their place of education for those children with special educational needs. It is not considered likely that there will be a disproportionate impact of these proposals on this protected characteristic group.

School Census...

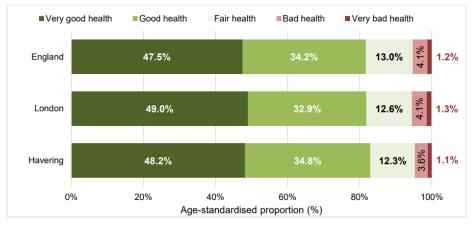
\*Expand box as required

Do you consider that a more in-depth HIA is required as a result of this brief assessment? Please tick  $(\checkmark)$  the relevant box

Yes ∐ No ✓

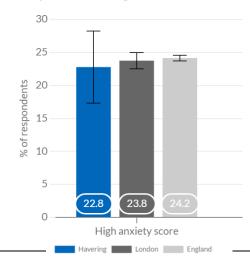
#### **Evidence:**

Figure 1: ASP (%) reported health of the population



Source: Office for National Statistics (ONS), Census 2021; Produced by: Havering PHI

#### Self-reported wellbeing (2020/21)



	*Expand box as required
Sources used: <a href="https://www.haveringdata.net/wp-content/uploads/2023/02/Census-2021-TDisability-and-Unpaid-Care.pdf">https://www.haveringdata.net/wp-content/uploads/2023/02/Census-2021-TDisability-and-Unpaid-Care.pdf</a>	opic-Summary-Health-
	*Expand box as required

## 3. Health & Wellbeing Screening Tool

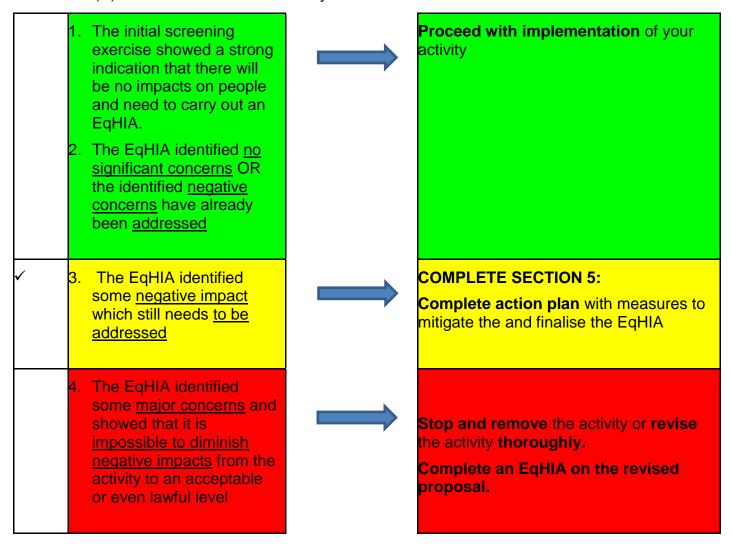
Will the activity / service / policy / procedure affect any of the following characteristics? Please tick/check the boxes below The following are a range of considerations that might help you to complete the assessment.

Lifestyle YES 🗌 NO 🔀	Personal circumstances YES NO	Access to services/facilities/amenities YES \( \square\) NO \( \square\)
Diet	Structure and cohesion of family unit	to Employment opportunities
Exercise and physical activity	☐ Parenting	to Workplaces
☐ Smoking	Childhood development	to Housing
Exposure to passive smoking	Life skills	to Shops (to supply basic needs)
☐ Alcohol intake	Personal safety	to Community facilities
Dependency on prescription drugs	Employment status	to Public transport
Illicit drug and substance use	Working conditions	to Education
Risky Sexual behaviour	Level of income, including benefits	to Training and skills development
Other health-related behaviours, such	Level of disposable income	to Healthcare
as tooth-brushing, bathing, and wound	Housing tenure	to Social services
care	Housing conditions	to Childcare
	Educational attainment	to Respite care
ס	Skills levels including literacy and numeracy	to Leisure and recreation services and facilities
Social Factors YES NO Social contact	Economic Factors YES NO	Environmental Factors YES NO
Social contact	Creation of wealth	Air quality
Social support	Distribution of wealth	Water quality
Neighbourliness	Retention of wealth in local area/economy	Soil quality/Level of contamination/Odour
Participation in the community	Distribution of income	Noise levels
☐ Membership of community groups	Business activity	☐ Vibration
Reputation of community/area	☐ Job creation	Hazards
Participation in public affairs	Availability of employment opportunities	Land use
Level of crime and disorder	Quality of employment opportunities	Natural habitats
Fear of crime and disorder	Availability of education opportunities	Biodiversity
Level of antisocial behaviour	Quality of education opportunities	Landscape, including green and open spaces
Fear of antisocial behaviour	Availability of training and skills development opportunities	Townscape, including civic areas and public realm
Discrimination	Quality of training and skills development opportunities	Use/consumption of natural resources
Fear of discrimination	Technological development	Energy use: CO2/other greenhouse gas emissions
Public safety measures	Amount of traffic congestion	Solid waste management
Road safety measures		Public transport infrastructure

#### 4. Outcome of the Assessment

The EqHIA assessment is intended to be used as an improvement tool to make sure the activity maximises the positive impacts and eliminates or minimises the negative impacts. The possible outcomes of the assessment are listed below and what the next steps to take are:

Please tick (✓) what the overall outcome of your assessment was:



#### 5. Action Plan

The real value of completing an EqHIA comes from identifying the actions that can be taken to eliminate/minimise **negative** impacts and enhance/optimise positive impacts. In this section you should list the specific actions that set out how you will mitigate or reduce any **negative** equality and/or health & wellbeing impacts, identified in this assessment. Please ensure that your action plan is: more than just a list of proposals and good intentions; if required, will amend the scope and direction of the change; sets ambitious yet achievable outcomes and timescales; and is clear about resource implications.

Protected characteristic / health & wellbeing impact	Identified Negative or Positive impact	Recommended actions to mitigate Negative impact* or further promote Positive impact	Outcomes and monitoring**	Timescale	Lead officer
Ethnicity  T	Negative – Language barrier	The policy enables all customers the opportunity to complain or provide a compliment via different routes, including on our accessible website, face to face (where an interpreter can be organized if booked in advance).	Monitoring the ethnicity of complainants and ensuring everyone is able to	Ongoing	Caroline Little
Socio-Economic	Negative – potential to not have access to internet, computer or phone	The policy has made sure that we providing alternative channels like being able to make a complaint or compliment faceto-face at the Libraries.	Performance monitoring of the number of complaints and compliments raised through face to face method. If we see a large number we will re-look at the methods of making a complaint / compliment.	Ongoing	Caroline Little

### 6. Review

In this section you should identify how frequently the EqHIA will be reviewed; the date for next review; and who will be reviewing it.

**Review:** This EqHIA will be reviewed following the closure of the public consultation and before the final policy is due to be approved.

Scheduled date of review: December 2023

Lead Officer conducting the review: Jodie Gutteridge

\*Expand box as required

Please submit the completed form via e-mail to <a href="EqHIA@havering.gov.uk">EqHIA@havering.gov.uk</a> thank you.